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1	BEFORE THE ARIZONA CORPORATION COMMISSION
2 3	BOB STUMP Chairman GARY PIERCE Arizona Comporation Commission
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5	Commissioner NOV 1 3 2014 BOB BURNS
6	Commissioner SUSAN BITTER SMITH Commissioner DOCKETED BY VR
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8	IN THE MATTER OF THE APPLICATION DOCKET NO. E-01025A-14-0209 OF AJO IMPROVEMENT COMPANY 74831
9	ELECTRIC DIVISION – FOR APPROVAL OF ITS 2015 AND 2016 RENEWARD 5
10	OF ITS 2015 AND 2016 RENEWABLE ORDER ENERGY STANDARD TARIFF
11	IMPLEMENTATION PLAN
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14	Open Meeting November 5 and 6, 2014
15	Phoenix, Arizona
16	BY THE COMMISSION:
17	<u>FINDINGS OF FACT</u>
18	1. Ajo Improvement Company ("Ajo") is certificated to provide electric so
19	public service corporation in the State of Arizona.

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Background

2. On June 24, 2014, Ajo filed its 2015 and 2016 Renewable Energy Standard Tariff ("REST") Implementation Plan ("2015-2016 Plan") as required by Arizona Administrative Code ("A.A.C.") R14-2-1801 through R14-2-1816. Ajo's 2015 Plan includes a Plan for Eligible Renewable Energy Resources and a Plan for Distributed Renewable Energy Resources, with a request to resume collection of its Renewable Energy Standard and Tariff ("REST") surcharge that was suspended by Decision No. 72894 on February 17, 2012. The 2015 Plan also includes a request for a two-year approval of its plan (2015 and 2016), with a waiver of the annual plan filing requirement in 2015 for

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requirement granted in Decision No. 73881 (May 8, 2013) continue for 2015 and 2016. 3. According to Ajo's REST Compliance Report for 2013, a total of 400,000 kWh of

the 2016 calendar year. Additionally, Ajo has requested that the waiver of the Distributed Energy

- renewable energy was procured in 2013. The procured renewable energy was less than Ajo's total requirement of 467,319 kWh, based on retail sales of 11,682,965 kWh. However, Ajo used carryover RECs from previous years to fulfill the rest of the Renewable Energy requirement. The procured renewable energy originated from renewable energy credits ("RECs") generated by Tucson Electric Power Company's ("TEP") landfill gas operation. The RECs were purchased from TEP by Ajo's sister company, Morenci Water & Electric Company ("Morenci"), on behalf of Ajo, and were sold to Ajo at Morenci's cost. Ajo has indicated that it anticipates purchasing additional RECs to meet its 2015 and 2016 total Annual Renewable Energy Requirement.
- 4. In 2012 Ajo reported that it awarded incentives for the installation of three photovoltaic ("PV") solar power systems with a combined total capacity of 6.2 kW, and an estimated total annual output of 10,800 kWh. These installations are the first distributed generation systems installed in Ajo's service territory since the inception of the REST Rules. Although Ajo plans to meet its total Renewable Energy Requirement for 2015 and 2016, Ajo will not meet the portion of its total annual Renewable Energy Requirement dealing with distributed renewable energy pursuant to A.A.C. R14-2-1805.

The 2015-2016 REST Plan

- 5. Based on estimated annual kWh sales of approximately 12,500,000 kWh in 2015 and 2016, Ajo anticipates that its total Annual Renewable Energy Requirement, pursuant to A.A.C. R14-2-1804 will be approximately 625,000 kWh in 2015 and 750,000 kWh in 2016. Ajo further anticipates that its Distributed Renewable Energy Requirement, pursuant to A.A.C. R14-2-1805, will be approximately 187,500 kWh in 2015 and 225,000 kWh in 2016.
- 6. Ajo's 2015-2016 Plan is largely unchanged from previous years. Ajo proposes to resume collection of the \$0.004988 per kWh REST surcharge and maintain existing incentive rates and collection caps.

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7. According to Ajo, it serves approximately 1,027 customers (843 residential customers, 183 non-residential customers, and 1 resale customer). Ajo states that many of its customers are retirees or on fixed incomes. Ajo's service territory is remote and approximately one square mile in area. Ajo does not anticipate much growth in the future. Therefore, the funds collected to meet the REST rules will be limited primarily to existing customers.

Distributed Renewable Energy Resources

- 8. Ajo would continue to offer incentive payments to customers to install Distributed Renewable Energy Resources, pursuant to A.A.C. R14-2-1809. Eligible renewable energy technologies listed in the 2015-2016 Plan include photovoltaic systems, solar space cooling, non-residential solar water heating and space cooling, small residential solar water heating, small residential solar space heating, biomass/biogas cooling, non-residential solar daylight and small wind generators. Incentive payments are one-time, up-front payments based on a 20-year REC agreement and will be determined based on system capacity and/or estimated annual kWh production. The maximum incentive amount per project is capped at 60 percent of system costs (including financing) or \$11,000. Ajo intends to continue to distribute incentives on a first-come, first-served basis, with an equal allocation of incentives between residential and non-residential applicants.
- 9. The incentive amounts proposed in the 2015-2016 Plan are unchanged from 2013 amounts, and are as follows:

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Table I Incentives for Distributed Renewable Energy Resources

System Type	Proposed 2015-2016 Incentives			
Biomass/Biogas (Electric, Thermal, Cooling)	To be determined ("TBD")			
Biomass/Biogas CHP (Electric, Thermal)	TBD			
Daylighting	\$0.20 / kWh			
Geothermal (Electric)	\$0.50 / Watt			
Geothermal (Thermal)	\$1.00 / Watt			
Hydroelectric	TBD			
Small Wind	\$2.50 / Watt AC			
Solar Electric - Residential	\$3.50 / Watt DC for all residential and non-			
Solar Electric – Non-Residential	residential systems.			
Solar Space Cooling	TBD			
Non-Residential Solar Water Heating / Space	TBD			
Heating				
Residential Solar Water Heating / Space	\$0.75 / kWh for projected first year savings			
Heating	only.			
Non-Residential Pool Heating	TBD			

- 10. Amounts noted as "TBD" are for technologies that require the applicant to submit an engineering report from a licensed, professional engineer that includes anticipated energy savings and the designated output for the system. Ajo would then review the submission to validate anticipated energy savings and set a project-specific incentive based on the anticipated energy savings.
- 11. Any customers paying tariff funds of at least \$25,000 annually for any number of related accounts or services within Ajo's service territory are eligible for the "Customer Self-Directed Renewable Energy Option", as codified in A.A.C. R14-2-1809. Ajo states that it does not have, nor anticipates having any customers that would qualify for the Self-Direction Option. Therefore, Ajo is proposing a zero budget for this option.
 - 12. Ajo has submitted the following proposed REST budget:

Table II

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	2015	2016	2017	2018	2019	5-Year
						Total
Renewable Energy Resources						
Total Energy - Prospective	\$19,688	\$23,625	\$27,653	\$31,500	\$35,438	\$137,904
Procurement		1				
(Eligible Renewable Resources)				İ		
Utility –Owned Systems	0	0	0	0	0	0
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Administration, Implementation,	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$5,000
Commercialization & Integration	Ψ1,000	Ψ1,000	Ψ1,000	41, 000	42,000	#2, 000
Renewable Energy - Subtotal	\$20,688	\$24,625	\$28,653	\$32,500	\$36,438	\$142,904
Distributed Renewable Energy	Resources					
Incentives	\$305,436	\$370,256	\$435,077	\$499,898	\$564,719	\$2,175,386
Customer Self-Directed	0	0	0	0	0	0
Renewable Energy Option						
Administration, Implementation,	\$5,000	\$5,000	\$5,000	\$5,000	\$5,000	\$25,000
Marketing & Outreach,	·					
Commercialization & Integration						
Distributed Energy - Subtotal	\$310,436	\$375,256	\$440,077	\$504,898	\$569,719	\$2,200,386
Total	\$331,124	\$399,881	\$468,730	\$537,398	\$606,157	\$2,343,290

- 13. Ajo's budgets for 2015 and 2016 include more than \$300,000 a year in incentives for distributed renewable energy resources. However, Ajo states that this budget has not been used to calculate the Renewable Energy Standards Surcharge ("RESS"). Rather, the budget is submitted to demonstrate the level of funding required to meet the Distributed Renewable Energy Requirement.
- 14. On February 17, 2012 in Decision No. 72894, the Commission ordered Ajo to suspend collection of the RESS. Historically, Ajo had collected a RESS of \$0.004988 per kWh, which until its suspension led to an over-collection relative to incentive demand. Ajo in its 2015-2016 Plan proposes to resume collection of the RESS with the following caps:
 - \$1.05 per month for each residential customer;
 - \$39.00 per month for each non-residential customer;
- \$117.00 per month for each non-residential customer with demand over 3 MW per month for three consecutive months.
- 15. Based on its current customer census, Ajo estimates that it would annually collect between \$20,000 and \$22,000 from customers through the RESS in 2015 and 2016. Ajo states that the RESS may provide sufficient funding for Ajo to meet its REST Rule requirements through the purchase of grid-tied Eligible Renewable Energy Resources in 2015 and 2016. However, this level of funding will not be sufficient to meet the annual Distributed Renewable Energy Requirement.
- 16. Ajo states that it does not believe that raising the RESS rates or monthly caps is necessary or appropriate at this time as there has been little interest from customers to install

distributed renewable generation on customer premises. Ajo states that it would file to amend the RESS if and when customer interest is at a level warranting a higher collection rate.

17. Ajo has collected a relatively large amount of REST funds over the past several years but has not been able to award these funds as incentives due to the lack of customer demand. Ajo states that it had a 2013 year-end "carryover" of REST funds of approximately \$15,325. However, because Ajo filed its 2015-2016 REST plan before it had a chance to procure RECs for its 2014 REST requirement, Ajo believes that the majority of these funds will be depleted by 2015. Based on the small amount of projected carryover compared with Ajo's 2015-2016 Rest Plan obligations, Staff has recommended that Ajo be directed to reinstate the RESS for 2015 and 2016 but at a lower rate of \$0.004 per kWh, beginning on January 1, 2015. Staff has further recommended the following 2015-2016 REST Plan budget for Ajo.

Table III
Staff Proposed Budget

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	2015	2016	2015	2016
	Ajo	Ajo	Staff	Staff
Renewable Energy Resources				
Total Renewable Energy Prospective				
Procurement (Eligible Renewable Resources)	\$19,688	\$23,625	\$19,688	\$23,625
Utility-Owned Systems	0	0	0	0
Administration, Implementation,				
Commercialization & Integration	\$1,000	\$1,000	\$1,000	\$1,000
Renewable Energy Subtotal	\$20,688	\$24,625	\$20,688	\$24,625
Distributed Renewable Energy Resources				
Incentives	\$305,436	\$370,256	0	0
Customer Self-Directed Option	0	0	0	0
Administration, Implementation,				
Commercialization & Integration	\$5,000	\$5,000	\$1,000	\$1,000
Distributed Energy Subtotal	\$310,436	\$375,256	\$1,000	\$1,000
TOTAL	\$334,124	\$399,881	\$21,688	\$25,625

18. Under Staff's proposed 2015-2016 budget, all carryover funds remaining after Ajo's purchase of RECs would be available for award as incentives, should customer demand for these incentives materialize. Additionally, Staff believes the monies collected through the RESS will allow Ajo to procure the RECs needed to comply with the REST standard in 2015 and 2016. Based on the lack of customer demand for incentives in prior years, Staff recommends reducing Ajo's incentive budgets for 2015 and 2016 from \$305,436/\$370,256 to \$0. However, if monies collected through the

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RESS end up being higher than anticipated, these monies would also be available for award as incentives. If no customer demand for incentives materializes, Ajo can apply carryover funds towards future years' Renewable Energy Requirements.

19. Staff has further recommended that Ajo be granted a two-year waiver from compliance with the Distributed Renewable Energy Requirement given Ajo's unique customer profile and the lack of customer demand for incentives.

Tariffs and Plan Schedule

20. Ajo has stated that because there have been only three applications submitted for incentives for eligible distributed renewable energy resources since the inception of its REST program, increasing the RESS and monthly caps is not justified at this time. In addition, Ajo states that any unused funds collected would continue to be rolled over to help fund future years' REST requirements. Therefore, Ajo proposes that its Distributed Renewable Energy Resource incentives, Customer Self-Directed Renewable Energy Option tariff, and Renewable Energy Standard Surcharge tariff should remain in effect until further order of the Commission.

Recommendations

- 21. Staff has recommended that Ajo's two year REST Implementation Plan for 2015 and 2016 be approved and modified as discussed herein.
- 22. Staff has further recommended that Ajo reinstate collection of the RESS for 2015 and 2016 at a lower rate of \$0.004 per kWh, beginning January 1, 2015.
- 23. Staff has further recommended that Ajo be ordered to adopt Staff's proposed 2015 and 2016 REST Plan Budget.
- 24. Staff has further recommended that Ajo be granted a two-year waiver from compliance with the Distributed Renewable Energy Requirement.
- 25. Staff has further recommended that Ajo file its RESS tariff in compliance with the Decision in this case within 15 days of the effective date of the Decision.
- 26. Staff has further recommended that Ajo, in its REST Compliance Report, include a running total of carryover REC's and indicate when these carryover RECs are used to fulfill its yearly requirement.

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27. Staff has further recommended that Ajo file its next REST Implementation Plan on or before July 1, 2016, as dictated by A.A.C. R14-2-1813.

CONCLUSIONS OF LAW

- 1. Ajo Improvement Company is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.
- 2. The Commission has jurisdiction over Ajo Improvement Company and over the subject matter of the application
- 3. The Commission, having reviewed the application and Staff's Memorandum dated October 21, 2014, concludes that it is in the public interest to approve the 2015-2016 REST Implementation Plan as modified and discussed herein.

ORDER

IT IS THEREFORE ORDERED that Ajo Improvement Company's two year REST Implementation Plan for 2015 and 2016 be approved and modified as discussed herein.

IT IS FURTHER ORDERED that Ajo Improvement Company reinstate collection of the RESS for 2015 and 2016 at a lower rate of \$0.004 per kWh, beginning January 1, 2015.

IT IS FURTHER ORDERED that Ajo Improvement Company shall adopt Staff's proposed 2015 and 2016 REST Plan Budget.

IT IS FURTHER ORDERED that Ajo Improvement Company be granted a two-year waiver from compliance with the Distributed Renewable Energy Requirement.

IT IS FURTHER ORDERED that Ajo Improvement Company shall file its next REST Implementation Plan on or before July 1, 2016, as dictated by A.A.C. R14-2-1813.

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IT IS FURTHER ORDERED that Ajo Improvement Company shall in its REST Compliance Reports, include a running total of carryover RECs and indicate when these carryover RECs are used to fulfill its yearly requirement.

IT IS FURTHER ORDERED that Ajo Improvement Company shall file its RESS tariff in compliance with the Decision in this case within 15 days of the effective date of the Decision.

IT IS FURTHER ORDERED that this Decision shall become effective immediately.

BY THE ORDER O	OF THE ARIZONA	CORPORATION	COMMISSION
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COMMISSIONER

COMMISSIONER COMMISSIONER

CHAIRMAN

COMMISSIONER

JODI JERICH EXECUTIVE DIRECTOR

DISSENT:

DISSENT:

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